



FINANCE, TAXATION & PERSONNEL COMMITTEE

**Thursday, December 1, 2022
10:00 a.m. – 12:00 p.m. EDT**

**Magnolia Ballroom C
Embassy Suites Lake Buena Vista South
4955 Kyngs Heath Road
Kissimmee, FL 34746**

FLC Staff Contact: Scott Dudley



Agenda



Finance, Taxation & Personnel Legislative Policy Committee
Thursday, December 1, 2022 ~ 10:00 a.m.—12:00 p.m.
Embassy Suites Lake Buena Vista South
4955 Kyngs Heath Rd, Kissimmee, FL 34746

AGENDA

- I.** Introduction & Opening Remarks **Chair Paul Shalhoub**
Mayor, Town of Lake Clarke Shores
- II.** FLC Policy Committee Process for 2022-2023.....**Scott Dudley, FLC Staff**
- III.** Vote on Recommended Priority **Scott Dudley, FLC Staff**
- IV.** Consideration of Policy Position Statement..... **Scott Dudley, FLC Staff**
- V.** Finalize Language of Recommended Priority(and Policy if applicable) ... **Scott Dudley, FLC Staff**
- VI.** Additional Information..... **Scott Dudley, FLC Staff**
 - A. Key Legislative Dates
 - B. Home Rule Hero Criteria
 - C. Key Contacts – Click [HERE](#) to sign-up
- VII.** Closing Remarks **Chair Paul Shalhoub**
Mayor, Town of Lake Clarke Shores
- VIII.** Adjournment



Committee Roster

CHAIR:

The Honorable Paul Shalhoub
Mayor, Town of Lake Clarke Shores

VICE CHAIR:

Darrel Thomas
Chief Financial Officer, City of Weston

MEMBERS:

The Honorable Erik Arroyo
Mayor, City of Sarasota

The Honorable Omar Arroyo
Commissioner, City of Haines City

Terry Atchley
City Manager, City of Wauchula

The Honorable Troy Avera
Vice Mayor, City of Monticello

The Honorable Thomas Barnhorn
Councilor, City of Seminole

The Honorable Timothy Bates
Mayor Pro Tem, City of Clermont

The Honorable Blake Bell
Vice Mayor, City of Brooksville

The Honorable Anthony Bonna
Councilman, City of Port St. Lucie

Brian Bulthuis
City Manager, City of Clermont

John Carroll
Commissioner, City of Largo

Christine Davis
City Clerk, City of Orange City

The Honorable Mark Douglas
Assistant Deputy Mayor, City of Sunrise

The Honorable Brent Eden
Vice Mayor, City of Lake Alfred

Julie Hennessy
City Clerk, City of DeLand

Lori Houghton
Director of Finance, City of Tavares

Patricia Jackson
City Manager, City of Polk City

Antonio Jefferson
City Manager, City of Gretna

The Honorable Lewrissa Johns
Commissioner, City of Chiefland

The Honorable Kenny Johnson
Deputy Mayor, City of Palm Bay

David Keller
Director of Financial Services, City of Hollywood

The Honorable Nathan Kelley
Councilman, City of Fort Walton Beach

Lynne Ladner
Interim Town Manager, Town of Ocean Ridge

The Honorable Barbara Langdon
Vice Mayor, City of North Port

John Lege
Assistant City Manager, City of Fort Myers

Emil Lopez
Town Financial Administrator, Town of Southwest Ranches

Dale Martin

City Manager, City of Fernandina
Beach

The Honorable Kevin McCann

Mayor, City of Winter Springs

The Honorable Carol McCormack

Mayor, Town of Palm Shores

The Honorable Tradrick McCoy

Councilperson, City of Riviera Beach

Christopher McCullion

Chief Financial Officer, City of Orlando

The Honorable Fernando Meza

Councilman, City of Jacksonville Beach

The Honorable Mike Miller

Councilmember, City of Sanibel

The Honorable Maria Puente Mitchell

Mayor, City of Miami Springs

The Honorable Wes Morrison

Mayor, City of Cape Canaveral

The Honorable Bill Partington

Mayor, City of Ormond Beach

The Honorable Sara Perez

Commissioner, City of Pahokee

Leslie Porter

City Manager, City of Dade City

The Honorable Michael Radzik

Councilmember, City of Groveland

Francine Ramaglia

Town Manager, Town of Loxahatchee
Groves

The Honorable Gary Ready

Councilmember, Village of Palm
Springs

Bryan Reardon

Cities Infrastructure Executive,
Siemens/Florida Business Watch

The Honorable Patti Reed

Councilwoman, City of Pinellas Park

Brittany Retherford

Assistant City Manager/Support
Services Director, City of Satellite
Beach

The Honorable Jan Rodusky

Councilwoman, Village of Royal Palm
Beach

The Honorable Bill Sanders

Councilman, City of Bradenton

The Honorable Mark Sheldon

Mayor, City of Panama City Beach

Rebecca Spuhler

Finance Director, City of Largo

The Honorable Johnny Streets

Councilman, City of Fort Myers

Kelly Rae Strickland

Director of Financial Administration,
City of Sarasota

Debra Sullivan

City Administrator, City of Belleair
Bluffs

The Honorable Matthew Surrency

Commissioner, City of Hawthorne

Andrew Thompson

Director of Financial Services, City of
Oakland Park

Ann Toney-Deal

City Manager, City of Seminole

Nick Walsh

Comptroller, City of Satellite Beach

The Honorable Judy Wertz Strickland

Councilmember, City of Arcadia

William Whitson

City Manager, City of Flagler Beach

The Honorable Robert Yaffe

Councilmember, Town of Bay Harbor
Islands

The Honorable Brian Yates

Commissioner, City of Winter Haven

The Honorable Brandon Young

Councilman, City of South Daytona

The Honorable Molly Young

Mayor, Village of Tequesta



Policy Development Process

2022-2023 FLC Legislative Policy Process

The Florida League of Cities' (FLC) Charter and Bylaws specify that the League shall engage only on legislation that pertains directly to "municipal affairs." "Municipal affairs" means issues that directly pertain to the governmental, corporate and proprietary powers to conduct municipal government, perform municipal functions, render municipal services, and raise and expend revenues. Protecting Florida's cities from egregious far-reaching attacks on Home Rule powers will always be the top priority.

Each year, municipal officials from across the state volunteer to serve on the League's legislative policy committees. Appointments are a one-year commitment and involve developing the League's Legislative Action Agenda. The Action Agenda addresses priority issues of statewide interest that are most likely to affect daily municipal governance and local decision-making during the upcoming legislative session.

Policy committee members also help League staff understand the real-world implications of proposed legislation, and they are asked to serve as advocates throughout the year. To get a broad spectrum of ideas and better understand the impact of League policy proposals on rural, suburban and urban cities of all sizes, it is ideal that each of Florida's cities be represented on one or more of the legislative policy committees.

The Florida Legislature convenes the 2023 Legislative Session on March 7. The League's legislative policy committee meetings commence in September 2022 and meet three times.

There are currently five standing *legislative policy committees*:

Finance, Taxation and Personnel Committee: This committee addresses municipal roles in general finance and tax issues, Home Rule revenues, infrastructure funding, insurance, local option revenues, pension issues, personnel and collective bargaining issues, revenue sharing, tax and budget reform, telecommunications and workers' compensation.

Land Use and Economic Development Committee: This committee addresses policies specific to municipal concerns with community redevelopment, economic development, growth management and land use planning issues, annexation, eminent domain, tort liability, property rights and ethics.

Municipal Administration Committee: This committee addresses municipal concerns with code enforcement, elections, emergency management, gaming, homeland security, public meetings, public property management, public records, public safety and procurement, as well as charter counties and special districts.

Transportation and Intergovernmental Relations Committee: This committee addresses municipal concerns relating to transportation and highway safety, as well as aviation, affordable housing (and homelessness), billboards, building codes, charter schools, rights-of-way and veterans affairs.

Utilities, Natural Resources and Public Works Committee: This committee addresses policies specific to municipal concerns with coastal management, energy, environmental and wetlands permitting, hazardous and toxic wastes, recycling, solid waste collection and disposal, stormwater, wastewater treatment and reuse, water management and water quality and quantity.

At the last meeting, each of the five policy committees adopts ONE legislative priority that will be submitted to the Legislative Committee. The Legislative Committee is composed of:

- ▶ Each legislative policy committee chair and the chairs of the other standing committees
- ▶ The President of each local and regional league
- ▶ The Presidents of several other municipal associations
- ▶ Chairs of the municipal trust boards
- ▶ Several at-large members appointed by the FLC President.

The policy priorities, as adopted by the Legislative Committee, are then recommended to the general membership for approval as the League's Legislative Action Agenda.

In addition, a legislative policy committee may, but is not required to, recommend ONE policy position related to other relevant legislative issues. The policy position must satisfy the same criteria above for legislative priorities. The recommended policy position will be considered by the Legislative Committee. If favorably considered by that committee, it will be considered by the general membership. If adopted by the general membership, the policy position may be published and communicated to legislators and others, as appropriate.

Due to Sunshine Law issues, only one elected official per city can be represented on a committee, but a city could have an elected and a non-elected city official on each of the five policy committees. Appointments are made by the League president based upon a city official's support and advocacy of the Legislative Action Agenda and participation at meetings, Legislative Action Days and other legislative-related activities.

2022 Legislative Policy Committee Meeting Dates

- ▶ September 16, 2022, 10:00 a.m. to 2:00 p.m. at the Embassy Suites Lake Buena Vista South, 4955 Kyngs Heath Road, Kissimmee, FL.
- ▶ October 7, 2022, 10:00 a.m. to 2:00 p.m. at the Embassy Suites Lake Buena Vista South, 4955 Kyngs Heath Road, Kissimmee, FL.
- ▶ December 1, 2022, during the FLC Legislative Conference at the Embassy Suites Lake Buena Vista South, 4955 Kyngs Heath Road, Kissimmee, FL.

If you are interested in serving or learning more, please contact Mary Edenfield at 850.701.3624 or medenfield@flcities.com.



Property Tax Protection



Property Tax Protection

Draft Statement:

The Florida League of Cities SUPPORTS legislation that creates an equitable and fairly administered property tax system while maintaining a municipality's ability to fund public services.

Background:

General

People are moving to Florida because of the quality of life our cities provide and the strong local economies made possible by prudent infrastructure investments funded in part by property tax revenues, which are the primary source of revenue for Florida's cities, counties and school districts. With this influx of people moving to Florida, housing demand is outstripping the supply, thus driving up the price. Other factors, such as the number of available units in a particular market, the cost of construction, land procurement costs, interest rates and a variety of other factors, ultimately impact property values. Over the past several years, most of the factors have driven the costs of housing and assessed values ever higher. As property values increase, so too does the assessed value of these properties. However, even as the assessed value of property increases, Florida's constitution limits the growth in property tax collections to 3% for homestead properties and 10% for all other properties. This built-in relief valve helps keep property tax increases in check. At the same time, costs to provide services to citizens continue to grow, even when the level of services is the same. Florida's cities are doing more with less, and we believe further erosion of the current property tax structure will unfairly shift the tax burden to the business community, renters and others.

2008 Florida Constitutional Amendment – Amendment 1

On January 29, 2008, Florida voters approved Amendment 1 to the state constitution, which included provisions that double the homestead exemption, allow for portability of the Save Our Homes (SOH) assessment differential, provide an exemption for tangible personal property and provide a 10% assessment cap for non-homestead property.

2022 Florida Constitutional Amendment – Amendment 3

On November 8, 2022, Amendment 3 received 58.7% of the vote, a mere 1.3% below the 60% threshold necessary to revise Florida's constitution. If it had passed, Amendment 3 would have authorized the Florida Legislature to provide an additional homestead property tax exemption of \$50,000 on the assessed value between \$100,000 and \$150,000, exempting that amount

from all taxes other than school district taxes for homesteaded property owned by certain public service workers. Public service workers eligible for the additional exemption would have included K-12 classroom teachers, law enforcement officers, emergency medical technicians, firefighters, paramedics, active-duty members of the national military and Florida National Guard, and state child welfare service employees. The fiscal impacts of the exemption were not fully known as it was not clear how many eligible individuals would have taken advantage of the proposed tax relief.



Enterprise Fund Transfers



Enterprise Fund Transfers

Draft Statement:

The Florida League of Cities SUPPORTS legislation preserving the authority of municipalities to manage municipal revenue sources and realize a reasonable rate of return on their proprietary assets and services.

Background:

- During the 2022 Session, legislation was filed that would have prohibited specified state agencies and water management districts from disbursing state funds (including grants) for local government infrastructure, water, and resiliency projects if the local government transferred its utility revenues (other than the costs of administrative and support services under a cost allocation plan) for use in providing general government functions and services.
- Currently cities have the ability to transfer utility revenues as needed to supplement their general funds for other municipal operations.



Key Dates



Key Legislative Dates

December 2022

12-16 Interim Legislative Committee Meetings

January 2023

3-6 Interim Legislative Committee Meetings

17-20 Interim Legislative Committee Meetings

23-27 Interim Legislative Committee Meetings

February 2023

6-10 Interim Legislative Committee Meetings

7-8 Fast Fly-In – Washington, D.C.
(Contact Person: Allison Payne, apayne@flcities.com)

13-17 Interim Legislative Committee Meetings

16 FLC Pre-Legislative Session Webinar
(Contact Person: Mary Edenfield, medenfield@flcities.com)

20-24 Interim Legislative Committee Meetings

March 2023

7 Regular Legislative Session Convenes

26-28 NLC Congressional City Conference, Washington, D.C.

April 2023

4-5 FLC Legislative Action Days, Tallahassee, FL

May 2023

5 Last Day of Regular Legislative Session

18 FLC Post-Legislative Session Webinar
(Contact Person: Mary Edenfield, medenfield@flcities.com)



Home Rule Hero Criteria

Do you want to become a **HOME RULE HERO?**

AS THE ADAGE GOES, "ALL POLITICS IS LOCAL." Successful advocacy starts at home, not in Tallahassee. No one – not even a professional lobbyist – can tell your community's story better than you. Your involvement helps the League's legislative team turn the abstract into concrete. It is essential to help legislators understand how their decisions may impact their communities back home.

The League appreciates the individual advocacy efforts undertaken by municipal officials throughout the state. Each year, there are some League members who make an extraordinary effort; people who stand out for their high level of participation and effectiveness. The Home Rule Hero Award was created to acknowledge and thank them for their efforts. Hundreds of municipal officials have been recognized as "Home Rule Heroes" since the award's inception in 2009, and we thank you!

Home Rule Hero Award recipients are selected by the League's legislative team following each legislative session.

For the award, the most important criteria are timely responses and actions to FLC's Legislative Alerts, and notifying FLC staff of communications with your legislators.

Other exceptional efforts are:

- Attending the Florida League of Cities' Legislative Action Days in Tallahassee and Legislative Conference.
- Testifying before a House or Senate committee on an FLC priority issue, when a call to action has been sent out.
- Participating in FLC's Monday Morning "Call-ins" during session and on FLC's pre-and post-legislative session webinars.
- Participating in FLC's Legislator "Key Contact" program.
- Meeting legislators in their districts or in Tallahassee.
- Responding to FLC requests for information and data about how proposed legislation will specifically impact your city (telling your city's "story").
- Speaking at local legislative delegation meetings to discuss FLC municipal issues.
- Setting up opportunities for legislators and their staff to attend a city council meeting or special event; tour a park, project or facility; and attend a local league meeting.
- Serving on a FLC legislative policy committee.
- Participating in a Federal Action Strike Team fly-in to Washington, D.C.
- During an election year, providing opportunities for candidates for legislative offices to learn about your city and its issues, and introducing candidates to key city stakeholders or those in your professional network.

For more information on these activities and ways to step up your advocacy game, please contact Allison Payne at apayne@flcities.com.





Notes

